

Message Text

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12

ACTION IO-14

INFO OCT-01 AF-10 ISO-00 ARA-16 EA-11 EUR-25 NEA-14 RSC-01

SCI-06 AEC-11 SPM-01 AGR-20 CEA-02 CIAE-00 COME-00

EB-11 FRB-02 H-03 INR-10 INT-08 L-03 LAB-06 NSAE-00

NSC-07 PA-04 AID-20 CIEP-02 SS-20 STR-08 TAR-02

TRSE-00 USIA-15 PRS-01 SP-03 FEA-02 OMB-01 SWF-02

DRC-01 /263 W

----- 106140

R 311045Z MAY 74

FM AMEMBASSY DAR ES SALAAM

TO SECSTATE WASHDC 5488

INFO USMISSION USUN NEW YORK

C O N F I D E N T I A L DAR ES SALAAM 1747

E.O.11652: GDS

TAGS: PFOR UN TZ

SUBJ: UNGA SIXTH SPECIAL SESSION

REF: STATE 104050

1. BEGIN SUMMARY. SENIOR FONMIN OFFICIAL AWARE PROBLEMS
RAISED REFTTEL AND CONCERNED BY THREAT THESE PROBLEMS POSE
TO CREDIBILITY AND SUCCESSFUL FUNCTIONING OF UN. MANY
ISSUES RAISED AT UN OR IN OTHER MULTILATERAL FORA WOULD
BE MORE SUSCEPTIBLE TO RESOLUTION, HE BELIEVES, IF
PREPARATION FOR DISCUSSION MORE CAREFUL AND
CONSIDERED AND THEN POLITICAL WILL EXERCISED MORE FORCE-
FULLY TO ACHIEVE REASONED AGREEMENT. LACK OF CAREFUL
PREPARATION LEADS TO UNSURENESS AND CERTAIN ELEMENT OF
FEAR, WHICH IN TURN TENDS TO ENCOURAGE A HERD INSTINCT
AND UNTHINKING BLOC VOTING. ON OTHER HAND, MORE REASONED
APPROACH SHOULD PERMIT TIME FOR GREATER UNANIMITY ON
CONTENTIOUS ISSUES TO DEVELOP WHICH SHOULD MAKE
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SUBSEQUENT VOTING MORE MEANINGFUL AND DISCRIMINATING.

END SUMMARY.

2. MET WITH FONMIN DIRECTOR INTERNATIONAL ORGANIZATION DIVISION JOSEPH WARIOBA MAY 30 TO CLEAR UP SEVERAL DETAILS RELATED VECENT VISIT TO DAR ES SALAAM OF MOORE LOS TEAM (ADDIS ABABA 5811). TOOK OPPORTUNITY TO DELIVER TO WARIOBA, FOR HIS OWN PERUSAL AND THAT OF HIS STAFF, SEVERAL COPIES OF OFFICIAL TEXT OF SECRETARY'S SPEECH APRIL 15, 1974 BEFORE SPEKIAL SESSION OF UNGA WHICH WE HAVE JUST RECEIVED. COMMENTED SECRETARY'S SPEECH IS STRONG ENDORSEMENT OF UN, WHICH NOTABLE IN VIEW CRITICISM OF UN FROM CERTAIN QUARTERS IN US. THEN REVIEWED OUR CONCERN WITH STEAM ROLLER TACTICS WHICH ESPECIALLY EVIDENT AT UNGA SIXTH SPECIAL SESSION (REFTEL). STRESSED THAT ABUSE OF UN AND ITS PROCEDURES BY LDC REPRESENTATIVES WOULD ONLY ERODE FURTHER US SUPPORT FOR UN. CONCLUDED BY SAYING THAT WE HAD TALKED ABOUT PROBLEM OF FINDING A MEANINGFUL VOTING MECHANISM AND IMPROVING OTHER PROCEDURES IN INTERNATIONAL ORGANIZATIONS PREVIOUFLS, BUT ASKED IF WARIOBA HAD ANY FURTHER THOUGHTS THIS MATTER.

3. WARIOBA SAID HE DID NOT HAVE MUCH TO ADD TO HIS EARLIER COMMENTS THIS SUBJECT (DAR ES SALAAM A-31, 2/22/74). LARGE MAJORITY VOTES AT UN OR OTHER INTERNATIONAL FORA AS RESULT BLOC VOTING BY DEVELOPING COUNTRIES ARE MEANINGLESS IF GREAT POWERS ARE NOT AMONG MAJORITY. SIMILARLY, PASSING RESOLUTIONS WHICH ALL KNOW ARE UNENFORCEABLE IS ALSO FOOLISH. WARIOBA DOES NOT HAVE ANY SOLUTION TO HOW TO GET AWAY FROM STRICTLY MECHANICAL VOTING MECHANISM WHICH WOULD BE ACCEPTABLE TO OTHER UN MEMBERS. VOTING MAY NOT BE BEST WAY TO EXPRESS DECISIONS BUT THERE SEEMS NO BETTER ALTERNATIVE AVAILABLE.

4. WARIOBA DOES BELIEVE, HOWEVER, THAT VOTNG WOULD BE MORE MEANINGFUL IF PREPARATION FOR DISCUSSION AND NEGOTIATION CONTENTIOUS ISSUES AT UN OR IN OTHER MULTI-LATERAL FORA WERE SOMEWHAT MORE CONSIDERED. FOR EXAMPLE, IF NEGOTIATION INCLUDES COLLECTING AND STUDYING TECHNICAL DATA, TIME SHOULD BE ALLOWED FOR EXPERTS TO CONFIDENTIAL

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MAKE SUCH COLLECTIONNAND ANALYSIS. WHEN DATA PREPARED POLITICIANS SHOULD BE BRIEFED AND GIVEN SOME TIME TO THINK WHERE THEIR COUNTRY'S BEST INTEREST LAY. THEN NEGOTIATION SHOUDT BEGIN WITH POLITICIANS PREPARED TO NEGOTIATE SERIOUSLY IN GOOD WILL, INCLUDING BEING PREPARED TO MAKE CONCESSIONS TO OTHERS TO GET AGREEMENT. WARIOBA SAID IN HIS VIEW RECENT SPECIAL SESSION OF UNGA CALLED TOO HASTILY, COMPLEXITIES OF PROBLEM NOT REALLY ANALYZED

BY EXPERTS, AND POLITICIANS HAD NO TIME TO SERIOUSLY STUDY WHAT ACTION BY UN WOULD TRULY BE IN THEIR OWN COUNTRY'S BEST INTEREST. IN THIS ATMOSPHERE OF IGNORANCE AND A CERTAIN ELEMENT OF FEAR, HERD INSTINCTS TOOK CHARGE. RESULT WAS MINDLESS BLOC VOTING. ON OTHER HAND, SEABEDS NEGOTIATIONS WENT ON MUCH TOO LONG. AFTER FIRST YEAR TECHNICAL DETAILS WERE UNDERSTOOD BY ALL. FOR TWO MORE YEARS, HOWEVER, NEGOTIATIONS STALLED BECAUSE POLITICIANS WOULD NOT NEGOTIATE SERIOUSLY. SOMEWHERE IN BETWEEN THESE TWO CASES IS CORRECT BALANCE. IF SUCH BALANCED AND CONSIDERED PROCEDURE IS FOLLOWED, WARIOBA BELIEVES, THEN NEAR CONSENSUS SHOULD BE POSSIBLE. IF GREATER UNANIMITY OF VIEWS IN FACT ACHIEVED, THEN FINAL VOTING WILL BE MEANINGFUL AND MORE DIS-CRIMINATING.

5. COMMENT: HARD TO FAULT WARIOBA ON THIS MATTER. BELIEVE HIS VIEWS ON TARGET AND MAY SUGGEST WAY OUT OF CONUNDRUM.
BEYER

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Message Attributes

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Draft Date: 31 MAY 1974
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Disposition Date: 28 MAY 2004
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